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# **Report of Chief Planning Officer**

Report to Joint Plans Panel

Date: 14 November 2019 Subject: Buildings at Risk

Are specific electoral wards affected?  If yes, name(s) of ward(s):	Yes	X No
Has consultation been carried out?	☐ Yes	X No
Are there implications for equality and diversity and cohesion and integration?	☐ Yes	X No
Will the decision be open for call-in?	☐ Yes	X No
Does the report contain confidential or exempt information?  If relevant, access to information procedure rule number:  Appendix number:	☐ Yes	X No

#### Summary

#### 1. Main issues

- There are 113 Building at Risk (listed buildings at risk from neglect and disrepair) which is 4.4% of the 2,478 listed buildings in the city. Eight listed building have been removed from the register since the last report in 2018.
- The City Council owns 15 Buildings at Risk, which is a disproportionate number.
- The City Council is taking active measures to reduce the number of Buildings at Risk and there has been a net reduction in the number of Buildings at Risk since the last report in 2018 with the prospect of several listed buildings being removed from the register in the next year.

#### 2. **Best Council Plan Implications** (click here for the latest version of the Best Council Plan)

The repair of Buildings at Risk and bringing back into use accords with the Core Strategy and has positive implications for the priorities in the Best Council Plan as detailed at 4.3 of the report

#### 3. Resource Implications

None

#### Recommendations

a) Note the contents of this report, in particular that work is progressing towards reducing the number of Buildings at Risk in the city.

## 1. Purpose of this report

1.1 To inform Joint Plans Panel of the number of Buildings at Risk in the city and the efforts that are being made to address this issue.

# 2. Background information

- 2.1 An annual report on Buildings at Risk has been provided to Joint Plans Panel since 2012. The number of listed buildings known to be at risk from disrepair has not significantly changed in the intervening period.
- 2.1 There is no legal requirement for owners to keep their properties in good repair or for local authorities to take action to improve the condition of Buildings at Risk, but there are various legislative provisions available, such as urgent works notices, which allow local authorities to repair listed buildings in default and recover the cost from the owner.
- 2.2 The Council uses its statutory powers in the last resort when other courses of action have failed. The Council has not served any notices since the last report in 2018.

#### 3. Main issues

#### 3.1 Buildings at Risk Register

- 3.1.1 A Building at Risk is a listed building at risk from neglect and decay rather than alteration. There is a standard methodology for identifying listed buildings at risk which allows the Council to track changes over time and also draw comparisons with other authorities.
- 3.1.2 The 2019 Buildings at Risk Register at Appendix A (table 1) lists the 113 listed buildings known to be at risk, accounting for 4.4% of the total of listed buildings in the city. There has been a net decrease of five Building at Risk since 2018. However, the number of Buildings at Risk owned by the City Council (15) has not changed.
- 3.1.3 Buildings at Risk currently in the Register are being mapped on a web-based Geographical Information System (GIS) which will make further information available to Members and the public on each Building at Risk, including photographs and progress on repair and re-use.

# 3.2 Priorities

3.2.1 The "Big Three" refers to higher grade listed buildings (grade I and II\*) which have significant regeneration potential. They have been the focus of the Council's regeneration efforts for over a decade. A summary of progress is provided below and it should be noted that two of the "Big Three" are currently being refurbished, due to be completed next year.

- 3.2.2 <u>First White Cloth Hall</u>, is one of Leeds' most important listed buildings. Since the last report, the owner, Rushbond Plc, has started work on site with a completion date in May 2020. The development is supported financially by Leeds City Council, Historic England and the National Lottery Heritage Fund.
- 3.2.3 <u>Victoria and Hunslet Mills</u> had been derelict for many decades and nearly demolished. Following transfer of ownership, a five year scheme of residential conversion has begun with many of the buildings in the complex already complete and occupied. Conversion of the iconic grade II\* Hunslet Mill is programmed to start in the second phase in 2020. When complete, there will be over 300 residential units on the site.
- 3.2.4 <u>Temple Works</u> is one of the most important industrial buildings in the country and is a grade I listed building (the highest grade). The building was sold to CEG (the developers of Kirkstall Forge) nearly three years ago who are working with the Council to find a sustainable new use and a viable repair strategy for this structurally complex building. The start of development on site is likely to be several years away.
- 3.2.5 In addition to the "Big Three" priority cases, significant progress has been made towards the refurbishment of other Buildings at Risk with regeneration potential:
  - Cookridge Hospital closed as a hospital more than a decade ago and was sold to a housing developer. Two Buildings at Risk within the development site are being converted to residential use, including an elderly living scheme (Appendix A, photo1). Key to the refurbishment of the Buildings at Risk was a S106 agreement which required the conversion of the listed buildings before the housing development could be completed.
  - Highroyds Hospital (now Chevin Park) has been undergoing conversion to residential use for over a decade. The prominent administration block known as The Clock Tower was the last part of the hospital to be refurbished and has now been completed (Appendix A, photo 2).
  - Chapel Allerton Hospital (Mansion Gate) has been converted to flats following a long engagement with the Council to find a new use. Like Cookridge Hospital, the conversion of the Building at Risk was tied to the completion of the surrounding new build development in the planning permission.
- 3.2.6 The Council is also intervening in several other vacant Buildings at Risk which are causing blight to the surrounding area or attracting anti-social behaviour:
  - St John's Church, Roundhay remains without an active use. Several urgent
    works notices have been served on the owner of the listed building, resulting in
    essential repairs being carried out to make the building watertight and secure.
    Listed building consent has been granted to adapt the church to the needs of
    the new congregation, but these works have yet be carried out and the listed
    building is at risk of further deterioration.
  - Stonebridge Mills, Stonebridge Lane, Wortley, is a large complex of listed buildings which has been derelict for many decades. Proposals have been given planning permission to provide 112 new homes, alongside an extended waterside public park and new areas of open space (appendix a, photo 3). As above, the refurbishment of the Buildings at Risk is tied to the delivery of the new-build houses.

#### 3.3 Council-owned Buildings at Risk

- 3.3.1 City Council-owned Buildings at Risk are a diverse range of buildings which can be divided into two groups: those within the 'civic estate' which the Council will retain, such as several structures with the Templenewsam estate, and operational buildings it can dispose in accordance with asset management criteria.
- 3.3.2 Over the previous decade, great progress has been made with the reduction of Council-owned buildings at Risk through disposal of surplus Council stock which has subsequently led to their re-use and repair. The proposed disposal of Stank Hall complex and Eastmoor Reformatory to developers with positive proposals for their re-use will reduce the number of Buildings at Risk owned by the Council by the next scheduled report in 2020.
- 3.3.3 Buildings at Risk within the civic estate are more challenging given the constraints on the Council budget, but progress has been made with the allocation of nearly £6m over a three year period towards the repair of Council—owned heritage buildings. The Council has also produced a Heritage Action Plan to target its resources and agree priorities with grant bodies such as the Heritage Lottery Fund and Historic England which should improve the chances of success with bids for external funding for repair and adaptation.

#### 4. Corporate considerations

## 4.1 Consultation and engagement

4.1.1 This report is presented for information and therefore there has not been the need for consultation

#### 4.2 Equality and diversity / cohesion and integration

4.2.1 There are no specific equality considerations arising from the report and as such it has not been necessary to prepare an Equality Impact Assessment.

# 4.3 Council policies and the Best Council Plan

- 4.3.1 The strategy and actions are consistent with the Core Strategy which seeks to secure the retention, continued and proper maintenance of listed buildings. The repair and re-use of listed buildings will strategy and actions also have positive implications for the following priorities of the Best Council Plan:
  - Tackling poverty, helping everyone benefit from the economy to their full potential.
  - making Leeds the best city for children and young people to grow up in.
  - making Leeds the best city to grow old in.
  - improving the quality of lives and growing the economy through cultural and creative activities.
  - providing homes of the right quality, type and affordability in the right places and minimising homelessness.
  - keeping people safe from harm and promoting community respect and resilience.

## Climate Emergency

4.3.1 The repair and re-use of listed buildings is an intrinsically sustainable form of development, minimising the use and waste of scarce resources associated with demolition and redevelopment and helping to achieve sustainable growth.

### 4.4 Resources, procurement and value for money

4.4.1 There are no implications for resources. Addressing disrepair is a cost saving in the long term.

## 4.5 Legal implications, access to information, and call-in

4.5.1 None

#### 4.6 Risk management

4.6.1 None

#### 5. Conclusions

- 5.1 The ongoing survey of the city's listed buildings has shown that the number of Buildings at Risk has decreased since the last report and accounts for 4.4% of the 2,478 listed buildings in the city.
- 5.2 The Council is actively involved with the majority of Buildings at Risk which has resulted in eight listed buildings being repaired and brought back into use since the last report in 2018. Intervention by the Council is being prioritised with a focus on the "Big Three" where significant progress has been made.
- 5.3 The number of Council-owned Buildings at Risk has largely remained the same as 2018, but disposal of several properties should show a marked reduction by the next report in 2020.

#### 6. Recommendations

Note the contents of this report, in particular that work is progressing towards reducing the number of Buildings at Risk in the city.

# 7. Background documents<sup>1</sup>

7.1 None

<sup>&</sup>lt;sup>1</sup> The background documents listed in this section are available to download from the council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.

# Appendix A: Table 1 Buildings at Risk Register 2019

= New entries since the 2019 Building at Risk Register

Address	Ward	CCC	Listing Grade	Listed building number
Ice House at Cookridge Hall	Adel and Wharfedale		IJ	1375192
Adel Reformatory	Adel and Wharfedale	Υ	Ш	1393509
Langley Well to east of Grove farm, Eccup Lane	Alwoodley		II	1119696
Alwoodley Lodges, Gates and Flanking Walls, Harrogate Road	Alwoodley		II	1265962
Thorpe Hall, Thorpe Lane	Ardsley and Robin Hood		*	1135039
Black Gates House, 113 Bradford Road	Ardsley and Robin Hood		II	1250734
Armley Park Plaque approximately 40 metres east of Fountain, Stanningley Road	Armley	Y	II	1256004
Armley Park Plaque Approximately 40 metres west of Fountain, Stanningley Road	Armley	Υ	II	1256007
Redcote Canal Bridge (Bridge 224), Redcote Lane	Armley		II	1256165
Weir and Sluice Gates at NGR 2658 3497 Approximately 450 metres North West of Burley Mills, Kirkstall Road	Armley		II	1375057
Weir on River Aire at NGR 2655 3488, Kirkstall Road	Armley		II	1375059
Bridge over Hol Beck, Water Lane	Beeston and Holbeck		Ш	1255738
Temple Mill, Marshall Street, Holbeck	Beeston and Holbeck		I	1375162
Gate lodge at Temple Mill, Holbeck	Beeston and Holbeck		*	1375166
Stank Hall Barn, Dewsbury Road	Beeston and Holbeck	Υ	ll*	1375339
Stank Hall, Dewsbury Road	Beeston and Holbeck	Υ	II	1375338
New Hall, Dewsbury Road	Beeston and Holbeck	Υ	П	1375337
Tower Works Engine House, Globe Road	Beeston and Holbeck		П	1256245
Pair of Lamp Posts approx. 3 metres west of Church of St Thomas, Stanningley Road	Bramley and Stanningley		II	1256016
Weir and retaining walls on the River Aire, Pollard Lane, Leeds, LS4	Bramley and Stanningley		II	1375482
Monument to Sarah Kidney, Beckett Street Cemetery	Burmatofts and Richmond Hill		II	1256308
Mount St Mary's Church, Church Road, Richmond Hill	Burmatofts and Richmond Hill		*	1255558
Presbytery at St Mary's Convent Church, Church Road	Burmatofts and Richmond Hill		II	1255559
Calverley Old Hall, 14-24 Woodhall Road	Calverley and Farsley		I	1265966
Dovecote attached to Manston Hall Farm, Manston Lane	Cross Gates and Whinmoor		II	1375155

Barn approximately 75m west of Farnley Hall, Hall Lane	Farnley and Wortley	Y	II	1256107
Meter House and two cottages south west of Stonebridge Mills, Stonebridge Lane	Farnley and Wortley		II	1255991
The Old Mill, Engine House and Boiler House at Stonebridge Mills, Stonebridge Lane	Farnley and Wortley		II	1255993
Row of workshops to the north of Stonebridge Mills, Stonebridge Lane	Farnley and Wortley		II	1255990
Row of three cottages to the north west of Stonebridge Mills, Stonebridge Lane	Farnley and Wortley		II	1255986
Cliff House School, Fawcett Lane	Farnley and Wortley		11	1375460
Sundial approximately 10m south of Church of St Mary, Church Lane	Garforth and Swillington		11	1247735
Milepost at NGR 351409, Bay Horse Lane	Harewood		=	1268450
Forge House, Home Farm	Harewood		II	1226631
The Old Corn Mill, Harrogate Road	Harewood		II	1265964
Stockton Grange Farmhouse, Harewood Avenue	Harewood		II	1226107
Sundial in the Rock Garden	Harewood		П	1226233
Scarcroft Lodge (Yorkshire Electricity Board), Wetherby Road	Harewood		II	1265280
Shelter at approximately SE428368	Harewood		II	1300603
Barn at approximately 20 metres west of Rigton Farmhouse, Holme Farm Lane	Harewood		II	1357164
Coachhouse at Arncliffe, 22 Shire Oak Road	Headingley and Hyde Park		II	1256048
Eleanor Lupton Centre, Headingley Lane	Headingley and Hyde Park		II	1255938
Mawer Memorial approximatley 20 metres south west of tower of Church of St Mark, St Mark's Road	Headingley and Hyde Park		II	1256146
Summerhouse at Arncliffe, 22 Shire Oak Road	Headingley and Hyde Park		II	1256046
Rose Court	Headingley and Hyde Park		II	1256012
K6 Telephone Kiosk adjacent to the Old Kings Arms Public House, The Green	Horsforth		II	1240190
The Tower of Woodhouse Grove School, Apperley Lane	Horsforth		II	1240194
Hunslet Mill, 23 and 25 Goodman Street	Hunslet and Riverside		*	1256253
37 and 39, Hunslet Road and 6 and 8, Sheaf Street	Hunslet and Riverside			1255569
41 and attached wall and railings, 41 Hunslet Road and 10 Sheaf Street	Hunslet and Riverside		II	1255571
16 and 18 Crown Point Road, 35 Hunslet Road and 2 and 4 Sheaf Street	Hunslet and Riverside		II	1375260
Fearnville, Dib Lane	Killingbeck and Seacroft		II	1375342
33-37 High Street, Kippax	Kippax and Methley		II	1237465
Ledston Hall	Kippax and Methley		l	1237569
Gate piers on former drive, approx. 150m north of Ledston Hall	Kippax and Methley		II	1264016
Ledston Luck Colliery winding house,	Kippax and Methley		П	1237513

Barnsdale Road, Kippax				
Number 1 winder at Ledston Luck Colliery with garden wall and gate	Kippax and Methley		II	1264026
Windmill approximately 30m west of Mill Farmhouse, Longdike Lane	Kippax and Methley		II	1237402
Shann Cottage and Shann House Bridleway Number 48, Station Road	Kippax and Methley		II	1300125
13 and Abbey Mills, 13 Abbey Road	Kirkstall	Y	II	1256706
Kirkstall Forge buildings with halve hammers, slitting mill machinery, Abbey Road	Kirkstall		II	1256648
Kirkstall Forge former cottages now offices, Abbey Road	Kirkstall		II	1256649
Kirkstall Forge former stables now garages, Abbey Road	Kirkstall		II	1256650
Former Majestic Cinema, City Square	Little London and Woodhouse		II	1375048
First White Cloth Hall, 98-101, Kirkgate	Little London and Woodhouse		11*	1375042
Templar House, Lady Lane	Little London and Woodhouse		II	1375065
Memorial to Queen Victoria, Woodhouse Moor	Little London and Woodhouse	Y	II*	1255642
Gas lamp post in Bay Horse Yard, Briggate	Little London and Woodhouse		II	1255847
Gas lamp post in Ship Yard, Briggate	Little London and Woodhouse		II	1255848
Centenary House, North Street	Little London and Woodhouse		II	1375281
Meanwood Hall, Parkside Road, Meanwood	Moortown		II	1375476
Milestone approximately 30m north east of six arches viaduct, Elland Road	Morley North		II	1135106
Milestone approximately 300m north of entrance to Woodlands, Geldard Road	Morley North		II	1135109
Coach House to the north of Croft House	Morley South		II	1250517
Croft House, Rods Mill Lane	Morley South		Ш	1313456
Church of St Mary-on-the- Hill, Troy Road	Morley South		II	1135116
Scatcherd Mausoleum, Church of St Maryon-the- Hill, Troy Road	Morley South		II	1250654
Group Of 6 Raised Slabs Close To South Buttress Of Nave Of Church Of St Mary, Troy Road	Morley South		II	1135117
Group Of 9 Raised Slabs Approximately 6 Metres South South East Of Church Of St	Morley South		II	1135118
Mary, Troy Road Group Of 3 Raised Tombs Approximately 10 Metres North Of	Morley South		II	1133110
Scatcherd Mausoleum, Troy Road	Marian Co. II			1135119
Pair Of Slabs To Martha Balmforth 1795 And Benjamin Hopperton 1785 Approximately 20 Metres East Of Corner Of North Transept Of Church Of St	Morley South		II	1125120
Mary, Troy Road	Marloy Courth		- 11	1135120
Chest Tomb To Anne Lister 1735 And	Morley South		II	1135121

Raised Grave Slab To William Havden	1			
1699 Approximately 10 Metres North				
West Of Corner Buttress Of Church Of St				
Mary, Troy Road				
Raised Slab To Elizabeth Reyner	Morley South		II	
1	Money South		''	
Approximately 8 Metres North Of North				
West Corner Of Scatcherd Mausoleum,				1250667
Troy Road	Morley South		II	1250667
Group Of 3 Chest Tombs To Elizabeth Ellis	Money South		"	
1723 William Robuck 1720 And Joseph				
Hall 1739 Approximately 20 Metres East				
Of East Window Of Church Of St Mary,				
Troy Road	11 1 0 11		ļ	1250717
Pair Of Chest Tombs To The Asquith	Morley South		II	
Family C1827 And 1854 Approximately 25				
Metres North West Of West Door Of				
Church Of St Mary				1250727
Table Tomb To Sarah Jubb Approximately	Morley South		II	
1 Meters East Of North East Corner Of				
Church, Troy Road				1250728
Group Of 5 Tombs Approximately 8	Morley South		П	
Metres East Of Canted Bay On East End				
Of Church Of St Mary, Troy Road				1263107
Group Of 3 Raised Tomb Slabs Set	Morley South		П	
Between Central Buttresses To North				
Aisle Of Church Of St Mary, Troy Road				1263112
Group Of 4 Raised Slabs Set Round North	Morley South		II	
East Corner Of Scatcherd Mausoleum,				
Troy Road				1263141
19, Crow Lane, Otley	Otley and Yeadon		П	1135268
, ,	,		'	
Pair of Cemetery Chapels at Otley	Otley and Yeadon	Υ	П	1250551
Cemetery, Cross Green, Otley				
Church of St Andrew, Haw Lane	Otley and Yeadon		ll	1313171
Clumpcliffe Gazebo, Methley Lane	Rothwell		II*	1135669
Kennels east side, south of gazebo,	Rothwell		П	1184432
Methley Lane				
Kennels west side, south of gazebo,	Rothwell		IJ	1135670
Methley Lane				
Church of St John the Evangelist, Oulton	Rothwell		II*	1135676
Barn South of Roundhay Grange	Roundhay		П	1255709
PARISH CHURCH OF ST JOHN, WETHERBY	Roundhay		П	1255702
ROAD				
Fountain, Templenewsam Park	Temple Newsam	Υ	II	1255945
Little Temple, Templenewsam Park	Temple Newsam	Υ	11*	1255949
Boundary wall to north, Templenewsam	Temple Newsam	Υ	ii.	1255951
Park	<u> </u>			
Bridge over Avenue Ponds,	Temple Newsam	Υ	II	1255912
Templenewsam Park				
Barn and outbuildings at Park Farmhouse,	Temple Newsam	Y	II	1375408
Park Farm, Colton Ida Convalescent Hospital, Hospital Lane,	Weetwood		D D	1255502
Ireland Wood	VVEELWOOD		II	1255593
	I		1	1

Lodge at Cookridge Hospital, Hospital Lane	Weetwood	II	1255594
Old block at Cookridge Hospital, Hospital Lane, Ireland Wood	Weetwood	II	1255595
Smithy to rear of number 11 The Green, Thorpe Arch	Wetherby	II	1115676
Font bowl adjacent to north west buttress of tower of Church of All Saints, Church Causeway, Thorpe Arch	Wetherby	II	1116232
Cartshed/granary at Hall Farm approximately 120 metres to south west of farmhouse	Wetherby	II	1135030
62, High Street, Clifford,LS23	Wetherby	II	1313484
Outbuildings approx. 10 metres south east of 62 High Street	Wetherby	II	1135023
Barn on north side of farmyard adjacent to west side of Headley Hall, Spen Common Lane, Bramham Moor	Wetherby	II	1200561
Bramham Biggin	Wetherby	*	1135632

Table 2: Buildings at Risk removed from the Buildings at Register since 2018

Potternewton Park Mansion	Chapel Allerton	Ш	1256051
High Royds Hospital, Bradford Road	Guiseley and Rawdon	П	1240191
Cottage opposite Gateways School, Harrogate Road	Harewood	II	1226351
21A Goodman Street	Hunslet and Riverside	II	1256252
Garden Alcove in the Garden at rear of 6, Boroughgate, Otley	Otley and Yeadon	П	1135288
Outbuildings to west of Throstle Nest Farmhouse, Weston Lane, Otley	Otley and Yeadon	II	1250559
Pair of K6 Telephone Kiosks, Market Place, Otley	Otley and Yeadon	П	1135231
Barn to south of Number 7, Oulton Lane	Rothwell	II	1135682



Photo 1: Cookridge Old Hospital is being converted to residential use.



Photo 2: The clock tower at Chevin Park, Menston, is the last part of the former hospital site to be converted.



Photo 3: Stonebridge Mills, Wortley, has received planning permission for residential conversion.